COALINGA CITY SITES SOUTHERN PACIFIC

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19	1	TES DISTRICT COURT
20	en e	The control of the
21	UNITED STATES OF AMERICA,)
22	Plaintiff,) Civ. #89-1081-EJG/JFM
23	v.) FIRST AMENDED
24	SOUTHERN PACIFIC	CONSENT DECREE
	TRANSPORTATION COMPANY AND	· ·
25	CITY OF COALINGA, CALIFORNIA Defendants.)
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5 <u>Introduction</u>

This Consent Decree is made and entered into by and between the United States of America ("United States" or "Plaintiff"), on behalf of the United States Environmental Protection Agency ("EPA"), and Southern Pacific Transportation Company and the City of Coalinga, California ("Defendants").

WHEREAS, the United States, on behalf of the Administrator of the EPA, has filed a complaint in this matter pursuant to the Comprehensive Environmental Response, Compensation, Liability Act, 42 U.S.C. §§9601 et seq., as amended by the Superfund Amendments and Reauthorization Act of 1986, Pub. L. No. 99-499, 100 Stat. 1613 (1986), ("CERCLA"), seeking to compel the Defendants to perform remedial actions and to reimburse the United States for response costs that have been and will be incurred by the United States in response to releases or threatened releases of hazardous substances at the City of Coalinga Operable Unit Site ("City of Coalinga Site" or "Site"), located at Coalinga, California.

WHEREAS, in February, 1989, Defendant Southern Pacific
Transportation Company completed an Operable Unit Feasibility
Study.

- 1 WHEREAS, on July 19, 1989, the United States issued a Record
- of Decision ("ROD," attached as Appendix A), which selected a
- 3 remedy with respect to the City of Coalinga Site.
- WHEREAS, the Site constitutes a facility as defined in Sec-
- 5 tion 101(9) of CERCLA, 42 U.S.C. §9601(9).
- 6 WHEREAS, the Defendants are persons, as defined in Section
- 7 101(21) of CERCLA, 42 U.S.C. §9601(21) and the Defendants are
- 8 persons subject to liability under Section 107(a) of CERCLA, 42
- 9 U.S.C. §9607(a).
- WHEREAS, the United States asserts that past, present, and
- 11 potential migrations of hazardous substances constitute actual
- 12 and threatened "releases," as defined in Section 101(22) of
- 13 CERCLA, 42 U.S.C. §9601(22), and wastes and constituents thereof
- 14 produced and disposed of at the Site are "hazardous substances,"
- 15 as defined in Section 101(14) of CERCLA, 42 U.S.C. §9601(14).
- WHEREAS, the actions required by this Consent Decree are
- 17 necessary to protect the public health, welfare, and the environ-
- 18 ment.
- 19 WHEREAS, the remedial actions required by this Consent
- Decree are in accordance with Section 121 of CERCLA, 42 U.S.C.
- 21 §9621, and with the National Oil and Hazardous Substances Pollu-
- 22 tion Contingency Plan, 40 C.F.R. Part 300, ("National Contingency
- 23 Plan" or "NCP").

- 1 WHEREAS, the United States has notified the State of
- 2 California in accordance with Section 121(f)(1)(F) of CERCLA, 42
- 3 U.S.C. §9621(f)(1)(F), and the State of California has concurred
- 4 in the remedy selection.
- 5 WHEREAS, the Defendants agree jointly and severally to
- 6 finance and perform all remedial activities at the Site as
- 7 provided for in the ROD, and to reimburse the United States for
- 8 all response costs incurred or to be incurred, except that the
- 9 City of Coalinga will not be responsible for the continuing
- 10 Operation and Maintenance responsibilities under this Consent
- 11 Decree.
- WHEREAS, pursuant to Sections 106 and 107 of CERCLA, 42
- 13 U.S.C. §§9606 and 9607, the United States and the Defendants have
- 14 stipulated and agreed to the making and entry of this Consent
- 15 Decree prior to the taking of any testimony, based upon the
- 16 pleadings herein.
- WHEREAS, the United States and the Defendants agree that the
- 18 settlement of the matter and entry of this Consent Decree is in
- 19 good faith, in an effort to avoid expensive and protracted
- 20 litigation, without any admission as to liability for any pur-
- 21 pose.

I. JURISDICTION

- 23 (A). The Court has jurisdiction over the parties to and the
- 24 subject matter of this Consent Decree pursuant to the Comprehen-
- 25 sive Environmental Response, Compensation, and Liability Act, 42

- U.S.C. §§9601 et seq., as amended by the Superfund Amendments and
- 2 Reauthorization Act of 1986, Pub. L. No. 99-499, 100 Stat. 1613
- 3 (1986), ("CERCLA"), federal question jurisdiction, and the status
- 4 of the United States as Plaintiff. Sections 106, 107 and 113 of
- 5 CERCLA, 42 U.S.C. §§9606, 9607 and 9613, and 28 U.S.C. §§1331,
- 6 and 1345.
- 7 (B). Defendants do not contest and agree not to contest the
- 8 jurisdiction of the United States to maintain this action or the
- 9 Court's jurisdiction to enter and enforce this Consent Decree.
- 10 Defendants also do not contest and agree not to contest that the
- 11 complaint states a claim upon which relief can be granted. The
- 12 Defendants waive service of summons of Complaint.
- 13 II. DEFINITIONS
- 14 The following definitions shall apply to this Consent
- 15 Decree:
- 16 (A.) The <u>City of Coalinga Site</u> ("Site" or "Facility") means
- 17 the Site of the City of Coalinga Operable Unit defined in the ROD
- 18 and identified in Figure 1A therein.
- 19 (B.) CERCLA means the Comprehensive Environmental Response,
- 20 Compensation and Liability Act, 42 U.S.C. §§9601 et seq., as
- 21 amended by the Superfund Amendments and Reauthorization Act of
- 22 1986, Public Law 99-499.
- 23 (C.) <u>Hazardous Substances</u> shall have the meaning set forth
- 24 by Section 101(14) of CERCLA, 42 U.S.C. § 9601(14).

- 1 (E.) The National Contingency Plan ("NCP") means the plan
- 2 promulgated pursuant to Section 105 of CERCLA, 42 U.S.C. §9605,
- and codified at 40 C.F.R. Part 300, as amended.
- 4 (F.) OUFS means the Operable Unit/Feasibility Study com-
- 5 pleted for the Site and dated February, 1989, attached hereto as
- 6 Appendix C and incorporated herein by reference.
- 7 (G.) Oversight means the United States' and its contrac-
- 8 tors' review, inspection, analysis and verification of remedial
- 9 work and reports of the Defendants as required under the terms of
- 10 this Consent Decree.
- 11 (H.) Parties means all parties who are signatories to or
- 12 who are otherwise bound by this Consent Decree.
- 13 (I.) Record of Decision ("ROD") means the document, signed
- 14 by the EPA Region IX Regional Administrator on July 19, 1989,
- 15 describing the remedy selected by EPA for cleanup of the Site
- 16 and any subsequent amendments thereto. The ROD is attached as
- 17 Appendix A and is incorporated as an enforceable part of this
- 18 Decree.
- 19 (J.) Release shall be used as that term is defined in Sec-
- 20 tion 101(22) of CERCLA, 42 U.S.C. §9601(22).
- 21 (K.) Remedial Action ("RA") means the implementation of the
- 22 Remedial Design consistent with the NCP and the Superfund
- 23 Remedial Design and Remedial Action Guidance dated June 1986, in-

- 1 cluding on-site construction, treatment processes, removals, and
- 2 any other tasks necessary to effectuate the requirements set
- 3 forth in the ROD.
- 4 (L.) <u>Remedial Design</u> ("RD") means all work undertaken to
- 5 design the technical aspects of the remedial activities to be
- 6 implemented at the Site.
- 7 (M.) Response Costs means all costs, including but not
- 8 limited to, administrative, enforcement, investigative, over-
- 9 sight, access, removal and remedial costs, incurred by EPA in
- 10 connection with the response taken by EPA at the Site pursuant to
- 11 CERCLA.
- 12 (N.) Schedule means the schedule which is attached hereto
- 13 as Appendix B and which is hereby incorporated by reference in
- 14 this Consent Decree.
- 15 (0.) Waste Management Unit("WMU") means the vault into
- 16 which the contaminated materials from the Site will be deposited,
- including its impermeable cap and drainage system.
- 18 (P.) Work means the remedial design and remedial action
- 19 tasks necessary to implement alternative number 5 in the ROD
- 20 other than Operation and Maintenance.
- 21 (Q.) All terms not defined herein shall have the defini-
- 22 tions set forth in CERCLA or other applicable statute or regula-
- 23 tion. If not defined therein, they shall have their ordinary
- 24 meaning.

III. SITE BACKGROUND

Plaintiff, United States of America ("Plaintiff" or 2 3 "United States"), on behalf of the Administrator of the United States Environmental Protection Agency ("EPA"), filed a complaint 4 in this matter simultaneously with this decree, pursuant to Sec-5 tions 106 and 107 of CERCLA, 42 U.S.C. §§9606 and 9607, to compel 6 Defendants, Southern Pacific Transportation Company ("SPTC") and 7 8 the City of Coalinga, California, to perform the Work pursuant to CERCLA, and to recover all response costs that have been and will 9 10 be incurred by the United States, in a manner not inconsistent with the National Contingency Plan, in response to releases and 11 12 threatened releases of hazardous substances from the facility known as the City of Coalinga Site. The Site covers approximately 13 14 107 acres and includes a combination of building structures and property in the southwestern industrial section of Coalinga, 15 California. 16

(B.) In 1987, ongoing studies for the nearby Atlas and Johns-Manville Coalinga Asbestos Superfund sites indicated that airborne asbestos in the City of Coalinga might exceed the levels measured in the surrounding area. Subsequent EPA investigations in the City of Coalinga showed that various locations in the city were used as distribution points or storage facilities for milled asbestos products from the Atlas and Johns-Manville Coalinga Asbestos mills and mines from the late 1950's to the early 1980's. Based partly on this information, an OUFS was undertaken. The

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Site was divided into four areas: i) The Marmac Warehouse, a structure presently owned by Defendant, Southern Pacific Transportation Company ("SPTC"), and leased by Marmac Resources, Inc., suspected of having been a chromite ore and asbestos dis-tribution center; ii) The Storage Yard, an area containing stacked pipes and piles that were suspected to contain asbestos; iii) The Atlas Shipping Yard, an asbestos distribution center located at the corner of Sixth Street and Glenn Avenue and other lots located nearby suspected of being former railroad shipping areas for asbestos; and iv) The U.S. Asbestos Company area con-taining mounds of suspected asbestos waste. The land on which these areas are located is currently, or has previously been, owned by Defendant SPTC, Defendant City of Coalinga, and other owners and operators.

(C.) In August, 1987, EPA issued Administrative Order #8704 pursuant to Section 106 of CERCLA, 42 U.S.C. §9606. Order #8704 required SPTC to determine the location and amount of asbestos present on lands presently or previously owned by SPTC in the areas i-iv, as described above, and to fence off the abandoned warehouse area, among other tasks. Results of an intensive sampling program showed that the amount of asbestos in the soil in the warehouse areas varies from below the detection limit to 98% asbestos by area in the samples studied. In addition to asbestos, the soil was found to contain nickel. SPTC took the following emergency removal actions, under Order #8704, in the fall of

- 1 1987 and the spring of 1988 to reduce the threat to public health
- 2 from nickel and asbestos ore that could enter the air from con-
- 3 taminated soils: i) Areas containing high asbestos levels were
- 4 fenced; ii) Signs warning of the presence of asbestos were posted
- 5 around the fenced areas and areas of greater than 1 area percent
- 6 by PLM; and iii) A temporary biodegradable sealant was sprayed on
- 7 the asbestos contaminated areas.
- 8 (D.) The California Regional Water Quality Control Board
- 9 ("RWQCB") has classified the asbestos waste material at this
- 10 facility as a Class B mining waste, as defined by Title 23 Chap-
- 11 ter 3 Subchapter 15 of the California Code of Regulations. EPA
- 12 has classified asbestos as a "hazardous substance" pursuant to
- 13 CERCLA and 40 C.F.R. §302.4.

14 IV. PURPOSE

- 15 (A.) The purpose of this Consent Decree is to serve the
- 16 public interest by protecting the public health, welfare, and the
- 17 environment from releases and threatened releases of hazardous
- 18 substances from the Site by implementation of the ROD.
- 19 (B.) Completion of the Work shall reduce the levels of as-
- 20 bestos and nickel ore waste released from the contaminated soils,
- 21 building structures and equipment to the levels specified in the
- 22 ROD. The Work shall meet the substantive standards of all
- 23 "applicable requirements" and "relevant and appropriate require-
- 24 ments" as set forth in the ROD.

(C.) Defendants have agreed to the making and entry of this
Consent Decree, pursuant to Section 122 of CERCLA, 42 U.S.C.
§9622, prior to the taking of any testimony, based upon the
pleadings filed in the case, without any admission of liability
or fault. Defendants agree that settlement of this matter and
entry of this Consent Decree is made in good faith in an effort
to avoid further expense and protracted litigation.

V. BINDING EFFECT

- (A.) Each undersigned representative of the parties to the Consent Decree certifies that he or she is fully authorized to enter into the terms and conditions of this Decree and to execute and legally bind such party to this document.
- 13 (B.) This Consent Decree shall apply to and be binding 14 upon Defendants and Plaintiff, their successors, and assigns.
- 15 Defendants agree to provide a copy of this Consent Decree, along with all relevant additions and modifications to 16 this Consent Decree, as appropriate, to each person, including 17 18 all contractors and subcontractors, retained to perform the Work, within 10 days of entry of this Consent Decree, and shall condi-19 20 tion any contract for the Work on compliance with this Consent Decree, provided, that any such contractor shall not thereby be-21 come subject to any of the penalties set forth herein for noncom-22 23 pliance, nor shall any such contractors in any way be deemed a party to this action. Defendants shall also provide a copy of 24 2,5 this Consent Decree to all officers responsible for overseeing

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1 the implementation of this Consent Decree, within 10 days of

2 entry of this Consent Decree, and to any successors and assigns

3 at the time that the relationship of successor or assign is

4 created.

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VI. WORK TO BE PERFORMED/REMEDIAL ACTION

- 7 (A.) Defendants shall, at their own expense, implement and 8 complete the Work for the City of Coalinga Operable Unit accord9 ing to the ROD, the Schedule attached hereto as Appendix B and in accordance with EPA oversight and approval as described and
- 11 provided for in this Consent Decree.

disapproval by EPA.

- 12 All Work to be performed by Defendants pursuant to this Consent Decree shall be under the direction and supervision 13 14 of a qualified professional architect, engineer, laboratory or consultant. Prior to the initiation of Work at the Site, Defen-15 16 dants shall notify EPA, in writing, of the name, title, and qualifications of any engineer, architect, laboratory or consult-17 18 ant proposed to be used in carrying out the Work to be performed pursuant to this Consent Decree. Selection of any such ar-19 chitect, engineer, laboratory or consultant shall be subject to 20
- (C.) Any reports, plans, specifications, schedules, appendices, and attachments required by this Decree are, upon approval by EPA, incorporated into this Decree. Any noncompliance with such EPA approved reports, plans, specifications, schedules, ap-

- 1 pendices, or attachments shall be considered a failure to comply
- 2 with this Decree and shall subject Defendants to stipulated
- 3 penalties as provided in Section XIV. (Stipulated Penalties) of
- 4 this Decree.
- 5 (D.) As part of the City of Coalinga remedy, Defendants
- 6 shall complete the following tasks:
- 7 (1.) <u>Design and Construction</u>. <u>Defendants shall design</u>
- 8 and construct the WMU pursuant to the ROD for the City of
- 9 Coalinga Operable Unit. The contract for construction of the WMU
- shall be awarded no later than October 16, 1989, unless this
- 11 Court does not enter this Consent Decree by October 15, 1989, in
- 12 which case Defendants shall award the contract for construction
- 13 within 14 days of entry of this Consent Decree, or unless Defen-
- 14 dants have been delayed by a condition of force majeure as
- 15 defined in Section XVI (Force Majeure), or unless a Final Design
- 16 has not been approved pursuant to Appendix B Schedule. Defen-
- 17 dants shall complete the Work in accordance with the Schedule ap-
- 18 proved pursuant to paragraph 4 of Appendix B (Schedule).
- 19 (2.) Excavation and Removal. Defendants shall ex-
- 20 cavate the contaminated soil until the clean up levels specified
- 21 in the ROD are achieved, remove all contaminated materials (as
- 22 defined in the ROD) to the Waste Management Unit and dispose of
- 23 the contaminated materials in the WMU pursuant to the ROD for the
- 24 City of Coalinga Operable Unit.

1 (3.) Conditions on Alienation and Deed Restrictions.

Defendants shall comply with all the requirements of Appendix E,

3 which is hereby incorporated by reference into this Consent

4 Decree.

(E.) <u>Deliverables</u>. Documents submitted and to be submitted:

(1.) Monthly Progress Reports:

Defendants shall provide written progress reports to EPA on a monthly basis. These progress reports shall describe all actions taken to comply with this Consent Decree, including a general description of activities commenced or completed during the reporting period, work projected to be commenced or completed during the next reporting period, and any problems that have been encountered or are anticipated by Defendants in commencing or completing the work. These progress reports shall be submitted to EPA by the 10th of each month for work done the preceding month and planned for the current month.

(2) Verification Sampling Program:

(a) Defendants shall comply with the Verification Sampling Program as outlined in Section 5.0 of the OUFS until such time as the Verification Sampling Program is superceded
by the Final Verification Sampling Program to be submitted for
EPA's review and approval as required in Appendix B - Schedule.

1 (b) Defendants shall, as directed by EPA,

2 comply with all relevant EPA guidance for preparing Sampling and

3 Analysis Plans. See EPA/540/G-89/004, <u>Guidance for Conducting</u>

Remedial Investigations and Feasibility Studies Under CERCLA, Oc-

5 tober, 1988.

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(3) Quality Assurance Program:

(a.) Defendants shall comply with the current 7 Quality Assurance Program until such time as the Quality As-8 9 surance Program is superceded by the Final Quality Assurance Program to be submitted for EPA's review and approval as required 10 11 in Appendix B - Schedule. This Final Quality Assurance Program shall contain all conditions necessary to assure that data sub-12 mitted pursuant to this Decree are of a known quality and shall 13 comply with <u>Documentation Requirements for Data Validation of</u> 14 15 Non-CLP Laboratory Data for Organic and Inorganic Analyses (U.S. 16 EPA Region IX, May 1988). A copy of the aforementioned publication has been provided to Defendants. 17

chain of custody procedures, as documented in <u>National Enforcement Investigations Center Policies and Procedures</u> as revised in <u>May 1986</u> and the <u>National Enforcement Investigations Center</u> <u>Manual for the Evidence Audit published in April 1984</u>, for all sample collection and analysis activities. Copies of the aforementioned publications have been provided to Defendants.

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- 1 (c.) In order to provide quality assurance and
- 2 maintain quality control regarding all samples collected pursuant
- 3 to this Consent Decree, Defendants shall:
- 4 (i.) Ensure that all contracts with
- 5 laboratories utilized by the Defendants for analysis of samples
- 6 taken pursuant to this Consent Decree provide for access of EPA
- 7 personnel and EPA authorized representatives to assure the ac-
- 8 curacy of laboratory results related to the Site.
- 9 (ii.) Ensure that laboratories utilized
- 10 by the Defendants for analysis of samples taken pursuant to this
- 11 Consent Decree perform all analyses according to approved EPA
- 12 methods or other methods deemed in advance to be satisfactory to
- 13 EPA Region 9. Accepted EPA methods are documented in the Con-
- 14 tract Lab Program Statement of Work for Inorganic Analysis. The
- 15 "Interim Method for Determination of Asbestos in Bulk Samples,"
- 16 EPA 600/M4-82-020, December 1982, shall be used for all asbestos
- 17 analyses. Copies of the aforementioned publications have been
- 18 provided to Defendants. The final analytical methodology and
- 19 reporting requirements shall be discussed and approved by EPA
- 20 before beginning verification sampling.
- 21 (iii.) Ensure that all laboratories
- 22 utilized by the Defendants for analysis of samples taken pursuant
- 23 to this Decree participate in an EPA or EPA equivalent QA/QC
- 24 program. As part of the QA/QC program and upon request by EPA,

1	such laboratories shall perform at Defendants' expense, analyses
2	of samples provided by EPA to demonstrate the quality of each
3	laboratory's data.
4	(iv.) Validate all data in accordance
5	with EPA requirements and the Quality Assurance Program.
6	(4.) Operable Unit Feasibility Study and Conceptual Design.
7	Defendants shall implement the Work in accordance with the con-
8	ceptual design and details in the City of Coalinga OUFS, as
9	modified by the requirements of Appendix D - Description of Cap
10	Design, which is hereby incorporated into this Consent Decree by
11	this reference. The OUFS and conceptual design includes, but is
12	not limited to:
13	(a.) WMU plans and specifications.
14	(b.) compliance with the ARARs
15	as specified in the ROD.

(c.) equipment setup and employee and consultant training.

(e.) Site health and safety plan.

(5.) <u>Prefinal/Final Design</u>. Defendants shall submit a prefinal and final RA design in two parts as follows:

1	(a.) the Prefinal Plan shall show 90% comple-
2	tion of the design and include, but not be limited to:
3	(i.) all revisions of and additions to the
. 4	conceptual design, including those
5	required by Appendix D - Description
6	of Cap Design.
7	(ii.) construction drawings.
8	(iii.) specifications.
9	(iv.) schedules.
10	(v.) cost estimates.
11	(vi.) operation and maintenance plan.
12	(b.) Final Design shall include, but not be
13	limited to:
14	(i.) all revisions of and additions to the
15	90% design.
16	(ii.) final construction drawings.
17	The Final Design shall supercede those portions of the
18	OUFS related to design.
19	(6.) <u>Health and Safety Plan.</u>
20	The Defendants shall submit a Health and Safety
21	Plan pursuant to Appendix B - Schedule. The Health and Safety
22	Plan shall satisfy the requirements of Occupational Safety and
23 · ·	Health Guidance for Hazardous Waste Site Activities (October 1985
24	(DHH 5 NIOSH) Publication No. 85-115) and EPA's Standard Operat-
25	ing Safety Guides. The Health and Safety Plan shall address the
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- 1 potential exposure of workers at the Site and the public to
- 2 potential releases at and from the Site during performance of the
- 3 Work. The Defendants shall implement the Health and Safety Plan
- 4 after consideration of any comments provided by EPA.
- 5 (F.) Defendants shall, pursuant to the Schedule in Appendix
- 6 B, submit a draft and final of each deliverable to EPA.
- 7 (G.) Any failure of Defendants to submit a deliverable in
- 8 compliance with the Schedule will be deemed a violation of this
- 9 Decree subject to stipulated penalties set forth in Section
- 10 XIV. (Stipulated Penalties).
- 11 (H.) EPA will, pursuant to the Schedule, review and provide
- 12 written comments on each draft deliverable submitted by Defen-
- 13 dants.
- 14 (I.) Defendants shall, within the time allotted in the
- 15 Schedule, fully incorporate EPA's comments on the draft into the
- 16 final and submit the final deliverable.
- 17 (J.) Any failure of Defendants to fully incorporate into
- 18 the final deliverable EPA's comments or suggestions on and
- 19 modifications to the draft deliverable, will be deemed a viola-
- 20 tion of this Decree, unless such comments suggestions or
- 21 modifications go beyond the purposes of this Consent Decree as
- 22 set out in Section IV (Purpose). EPA will provide written notice
- of such violation, as provided in Section XVII. (Form of Notice).

EPA may determine that additional work, including, 1 without limitation, remedial work, investigations, engineering 2 3 analysis, and interim response measures are necessary to carry out the purposes of this Decree as set forth in Section IV. 4 EPA shall provide Defendants with written notifica-5 (Purpose). tion of the additional work required and will state why such ad-6 7 ditional work is required. Defendants shall perform the addi-8 tional work pursuant to EPA oversight and in accordance with the specifications, standards, requirements and schedules determined 9 10 or approved by EPA.

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VII. PROJECT COORDINATORS

- (A.) Plaintiff and Defendants shall each designate a
 Project Coordinator within 10 days after this Consent Decree is
 lodged. The Project Coordinators shall monitor the progress of
 the Work and coordinate communication between Plaintiff and
 Defendants. Designation of the Project Coordinators shall occur
 as provided in Section XVII. (Form of Notice).
 - (B.) Plaintiff's Project Coordinator will be an EPA employee and shall have the authority vested in the On-Scene Coordinator by 40 C.F.R. § 300 et seq., 50 Fed. Reg. 47912 (Nov. 20, 1985), including such authority as may be added by amendments to 40 C.F.R. § 300, as well as the authority to ensure that the Work is performed in accordance with all applicable statutes, regulations, and this Consent Decree.

- (C.) Plaintiff's Project Coordinator will also have the authority to require a cessation of the performance of the Remedial Action or any other activity at the Site that, in the opinion of Plaintiff's Project Coordinator, may present or contribute to an imminent and substantial endangerment to public health, welfare, or the environment.
- 7 (D.) The absence of Plaintiff's Project Coordinator from 8 the Site shall not be cause for stoppage of the Work. The 9 parties may change their respective Project Coordinators by 10 notifying the other party in writing at least seven calendar days 11 prior to the change.
- 12 (E.) Defendants' Project Coordinator may assign other rep13 resentatives, including other contractors, to serve as a Site
 14 representative for oversight of performance of daily operations
 15 during remedial activities.
- 16 (F.) Plaintiff's Project Coordinator may assign other rep-17 resentatives, including other EPA employees or contractors, to 18 serve as a Site representative for oversight of performance of 19 daily operations during remedial activities.
- (G.) When a site representative other than the Project Coordinator is assigned, notice of this assignment will be provided pursuant to Section XVII. (Form of Notice) within 10 days.

VIII. SITE ACCESS

- To the extent that access to or easements over property not owned by Defendants is required for the proper and complete performance of the Work and of this Decree, Defendants shall utilize their best efforts to obtain access agreements from the present owners or those persons who have control within 60 calendar days of the effective date of this Consent Decree. Site access agreements shall provide reasonable access to Defendants, contractor(s), the United States and any of its agencies, the State of California, and their representatives.
- 11 (B.) In the event that sufficient site access agreements
 12 are not obtained within the 60 day period, Defendants shall
 13 notify EPA within 65 calendar days of the effective date of this
 14 Consent Decree regarding both the lack of, and efforts to obtain,
 15 such agreements. In the event that Defendants are unable to ob16 tain access to any property, Defendants may invoke the terms of
 17 Section XVI (Force Majeure) of this Decree.
 - (C.) During the effective period of this Decree, the United States, the State of California, and their representatives, including contractors, shall have access at all times to the Site and any contiguous property owned or controlled by Defendants.
 - (D.) Any person obtaining access pursuant to this provision shall comply with all applicable provisions of the Health and Safety Plan submitted by Defendants and reviewed by EPA.

IX. SAMPLING AND INVESTIGATION

- (A.) At the request of Plaintiff's Project Coordinator, Defendants shall provide to Plaintiff split or duplicate samples of any samples taken during the course of the work. Plaintiff shall, pursuant to Section 104 of CERCLA, 42 U.S.C. §9604, have the right to take any samples it deems necessary to complete or monitor progress of the Work.
- During the design and construction of the Work, Defen-8 9 dant shall notify Plaintiff's Project Coordinator of any planned sampling conducted by Defendants or anyone acting on their behalf 10 11 in the monthly report submitted prior to the sampling. notice will provide at least seventy-two (72) hours notice of 12 13 planned sampling to Plaintiff. Plaintiff shall be notified in 14 writing thirty (30) days prior to the disposal of any sample taken during the Work, and shall have an opportunity to take pos-15 16 session of all or a portion of such sample. Upon expiration of 17 such 30 day period, Defendants shall be free to dispose, in accordance with applicable laws and regulations, of any portion of 18 19 any sample of which Plaintiff has not taken possession.
- (C.) Defendants shall permit Plaintiff to inspect and copy all records, documents, photographs and other materials, including all sampling and monitoring data, that in any way concerns the asbestos or nickel waste problem at the City of Coalinga Site.

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- (D.) At the request of Defendants, Plaintiff will provide split or duplicate samples collected by Plaintiff and the analytical results obtained from the samples. If Plaintiff collects any samples, or undertakes any other testing work pursuant to the Work, it will notify Defendants' Project Coordinator at least forty-eight (48) hours in advance and permit Defendants to observe the work.
- (E.) All information gathered pursuant to this Consent Decree shall be available to the public except as otherwise provided in Section 104(e)(7) of CERCLA, 42 U.S.C. §9604(e)(7).

X. INSURANCE/ASSURANCE OF ABILITY TO COMPLETE WORK

- (A.) Defendants or its general contractor shall purchase or otherwise maintain in force a general liability insurance policy in the amount of two million dollars, which shall protect the United States and the public against any and all liability arising out of Defendants' and their contractors and other agents' acts and omissions in performance of the Work at the Site. Prior to commencement of the Work at the Site, Defendants shall provide EPA with a certificate of insurance and a copy of the insurance policy.
- (B.) Defendants shall demonstrate its ability to complete the Work by obtaining or providing any of the financial assurance mechanisms permitted pursuant to 40 C.F.R. §264.143. Any such mechanisms shall conform to the substantive requirements set

forth in §264.143 and shall use the sum of \$2.5 million in lieu of the closure cost figure set forth in §264.143. At Defendants' choice, and subject to Plaintiff's review as to adequacy, Defen-dants may satisfy its obligations hereunder by providing Plain-tiff with a standard form performance bond issued by a surety company qualified to issue such bonds within the State of Any financial assurance California in the above amount. mechanism provided in this Section shall remain in effect until the Work is accepted by Plaintiff pursuant to Section XXX. (Completion of the Remedial Action).

XI. COMPLIANCE WITH OTHER LAWS AND REGULATIONS

All actions required to be taken pursuant to this Consent Decree shall be undertaken in accordance with the ARARs specified in the ROD and in accordance with CERCLA, as amended, and the NCP, provided, however, that this does not relieve Defendants of their obligation to comply with any applicable laws not referenced in the ROD, other than permitting requirements from which Defendants are excused pursuant to Section 121(e) of CERCLA, 42 U.S.C. §9621(e).

XII. RETENTION OF RECORDS

(A.) Defendants shall preserve and retain all records and documents in their possession or control that relate in any manner to the City of Coalinga Operable Unit, regardless of any

- document retention policy to the contrary, for ten (10) years 1 2 after the completion of the Work or termination of this Consent Decree, whichever is later. 3
- Until completion of the Work and termination of this Consent Decree, Defendants shall preserve, and shall instruct 6 their contractor, its contractor's subcontractors, and anyone else acting on Defendants' behalf with respect to the Site to 7 preserve (in the form of originals or exact copies, or in the al-8 ternative, microfiche of all originals) all records, documents 9 and information of whatever kind, nature, or description relating 10 11 to the performance of the Work for the City of Coalinga Operable Upon the completion of the Work copies of all such 12 records, documents, and information shall be delivered to Plaintiff's Project Coordinator. 14

XIII. REIMBURSEMENT OF COSTS

Within 5 days of the effective date of this Consent Decree, Plaintiff shall submit to Defendants EPA's SPUR or cost summary report and other cost documents deemed appropriate by EPA with respect to Site related response and oversight costs incurred by Plaintiff to the effective date of the Consent Decree. In addition, at the end of each calendar year, Plaintiff shall submit to Defendants a SPUR or cost summary report with respect to all response and oversight costs incurred by Plaintiff with respect to this Consent Decree. Failure to include all relevant response costs in the submittal at the end of any particular

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- 1 calendar year will not preclude Plaintiff from submitting such
- 2 costs in any subsequent year nor will such failure provide Defen-
- 3 dants with a reason to refuse payment.
- 4 (B.) Defendants agrees, within 30 calendar days of receipt
- 5 EPA's SPUR or cost summary report, to remit a certified check for
- 6 the amount of those costs and interest made payable to the "EPA-
- 7 Hazardous Substances Superfund. A copy of each check and trans-
- 8 mittal letter shall be sent to the Plaintiff's Project Coor-
- 9 dinator and the Department of Justice.
- 10 (C.) Checks should specifically reference the identity of
- 11 the Site and be addressed to:
- 12 U.S. Environmental Protection Agency

Superfund Accounting

13 P.O. Box 371003M

Pittsburgh, PA 15251

- 14 Attention: Collection Officer for Superfund
- 15 (D.) Payment made pursuant to this Section shall not con-
- 16 stitute an admission by Defendants of any liability to Plaintiff
- 17 or any other person. Defendants' reimbursement of costs will be
- 18 limited to such costs which are not inconsistent with the NCP.
- 19 Defendants shall have the burden of demonstrating that such costs
- 20 are not consistent with the NCP.

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XIV. STIPULATED PENALTIES

- 23 (A.) Except for any extensions allowed by Plaintiff in
- 24 writing, or excused by the provisions of the Section XVI. (Force
- 25 Majeure), for each day in which Defendants fail to submit a

- deliverable in accordance with Appendix B Schedule, fails to make a payment, or in which Defendants otherwise fail to meet the requirements of this Consent Decree, Defendants agree to pay stipulated penalties as set out in Subsection C. For purposes of this Consent Decree references to days shall mean calendar days unless otherwise specified.
- 7 These penalties shall begin to accrue commencing upon 8 Defendant's failure to comply with any term or provision of this 9 Consent Decree, shall continue accruing up to and including the 10 day on which Defendants' noncompliance is corrected, and shall be 11 payable 30 days after Defendants' receipt of Plaintiff's written notice of violation; provided that for inadequate, as opposed to 12 untimely, submittals or for inadequate, as opposed to untimely, 13 14 performance of the requirements of this Consent Decree, EPA shall provide to Defendants, as soon as possible, oral notification of 15 16 the occurrence of an event which triggers stipulated penalties, 17 with written confirmation within seven (7) days of the occurrence If EPA so notifies Defendants within seven (7) 18 of that event. 19 days of the inadequate submittals or performance, penalties shall accrue commencing with Defendants' violation, as described above. 20 In the event that EPA fails to so notify Defendants within seven 21 (7) days of inadequate submittals or performance, stipulated 22 23 penalties shall accrue from the date on which Defendants receive These notice provisions will not apply to any 24 such notice. 25 violation of this Consent Decree which causes a substantial harm

- 1 to health or the environment. Interest shall accrue beginning 31
- 2 days after Defendants' receipt of Plaintiff's written notice of
- 3 violation. Interest shall accrue at the rate specified in Sec-
- 4 tion 107(a) of CERCLA, 42 U.S.C. §9607(a). Nothing in this
- 5 Decree shall prevent the simultaneous accrual of penalties for
- 6 each separate violation of this Decree.
- 7 (C.) Specific Stipulated Penalty Amounts
- 8 1. Stipulated penalties shall accrue in the following
- 9 amounts and Defendants may not dispute the amounts set forth
- 10 below for each class of violations:
- 11 Class I
- 12 a. Submittal of the following:
- 13 1. Bid Specifications for all contractors and
- subcontractors pursuant to 40 C.F.R. Part 61, Subpart M
- 2. Monthly Reports as required herein
- 16 b. Violation of the following:
- 1. Sampling Plan (other than Verification Sampling and
- 18 Analysis Plan listed in Appendix B Schedule)
- 19 2. Clean-up goals (failure to meet)
- 20 c. All other failures to comply in a timely and adequate manner
- 21 with the terms of this Consent Decree, including all ARARs iden-
- 22 tified in the ROD and all requirements of the Schedule and docu-
- 23 ments approved by EPA pursuant to this Consent Decree, that are
- 24 not Class II or Class III violations.
- 25 Penalties:

1	Period of Noncompliance Penalty Per Day Per Violation
2	Days 1 - 5 \$500
3	Days 6 - 30 \$2,000
4	After 30 Days \$10,000
5	
6	Class II
7	a. Violation of the following:
8	1. Quality Assurance Program
9	
10	Penalties:
11	Period of Noncompliance Penalty Per Day Per Violation
12	Days 1 - 5 \$2,000
13	Days 6 - 30 \$5,000
14	After 30 Days \$12,000
15	
16	Class III
17	a. Submittal of the following:
18	1. 90% Design
19	2. Final Design
20	b. Violation of the following:
21	1. 40 C.F.R. Sections 61.152, 61.153 and 61.156, except
22	those provisions included in Class IV
23	2. Air Monitoring Requirements of the Monitoring Plan
24	3. Health and Safety Plan
25	4. Verification Sampling Program

- Post-closure monitoring requirements 1 Award of Contract for Construction as provided in Appendix B 2 3 - Schedule. 4 Penalties: 5 6 Period of Noncompliance Penalty Per Day Per Violation Days 1 - 5 \$5,000 7 Days 6 - 30 \$12,000 8 After 30 Days \$20,000 9 10 Class IV 11 a. Violation of the following: 12 13 40 C.F.R. Sections 61.152(b), 61.153(a) and 61.156(a) 14 Penalties: Period of Noncompliance Penalty Per Day Per Violation

(D.) Stipulated penalties shall be paid by certified check made payable to the "EPA-Hazardous Substance Superfund" by the 15th day of the month following the month in which the violation occurred. Failure to timely pay a stipulated penalty is an additional violation of the Decree, subject to stipulated penalties.

A copy of the check and the letter forwarding the check, includ-

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- 1 ing a brief description of the violation, shall be submitted to
- 2 the Plaintiff's Project Coordinator and the Department of Jus-
- 3 tice.
- 4 (E.) The stipulated penalties set forth above shall be
- 5 EPA's sole recourse for penalties against Defendants in this ac-
- 6 tion unless Defendants fail to pay any penalties demanded by
- 7 Plaintiff. If Defendants fail to timely pay all of any penalty
- 8 demanded by Plaintiff, these stipulated penalties will be in ad-
- 9 dition to any other remedies or sanctions available to Plaintiff

If Defendants object to any decision of Plaintiff pur-

10 for violation of law or this Consent Decree.

11 XV. DISPUTE RESOLUTION

- suant to this Decree, Defendants shall notify Plaintiff's Project 13 Coordinator and the Department of Justice, Chief, Environmental 14 Enforcement Section, P.O. Box 7611, Ben Franklin Station, 15 16 Washington, D.C. 20044, in writing, within fourteen (14) days of 17 receipt of Plaintiff's decision. Plaintiff and Defendants shall then have fourteen (14) days to informally discuss the respective 18 19 sides of the dispute. A meeting may be held at Defendants or Plaintiff's request to facilitate resolution of the dispute. 20
- 21 the end of the 14 day discussion period, Plaintiff will issue a
- written determination of its decision regarding the dispute.
- 23 (B.) Invocation of the Dispute Resolution procedure itself
- 24 will not postpone the work schedule with respect to the disputed
- 25 issue, or stay the accrual of stipulated penalties. Plaintiff

- 1 agrees not to demand payment of penalties accrued until comple-
- 2 tion of the Dispute Resolution process. The imposition or amount
- of penalties are not subject to dispute resolution.
- 4 (C.) If Defendants refuse to implement Plaintiff's deci-
- 5 sion, Plaintiff may elect to perform the Work. If Plaintiff does
- 6 perform the Work after Defendants' refusal, stipulated penalties
- 7 will continue to accrue for the life of the Decree; provided that
- 8 Defendants may elect to perform the Work in dispute without waiv-
- 9 ing its right to further contest Plaintiff's decision pursuant to
- 10 Subsection (D.).
- 11 (D.) If Defendants refuse to follow the Plaintiff's deci-
- 12 sion regarding the dispute, Defendants may file with the Court a
- 13 Motion for Judicial Dispute Resolution briefly describing the
- 14 dispute and its suggested resolution within 10 days of
- 15 Plaintiff's written determination.
- 16 (E.) Plaintiff shall have 45 days to respond to the Motion.
- 17 (F.) In any judicial dispute resolution proceeding involv-
- ing matters covered by CERCLA Section 113(j)(2), 42 U.S.C.
- 19 §9613(j)(2), the Court shall apply the standards and provisions
- 20 of that statutory subsection. In any dispute relating to the
- 21 technique, cost, effectiveness or adequacy of any aspect of the
- 22 Remedial Action or Work, the Court shall apply an arbitrary and
- 23 capricious standard of review. In any other dispute, and except
- 24 as specified in Section XVI (Force Majeure), the Court shall
- 25 determine the appropriate standard of judicial review, based on

- 1 general principals of administrative law. In any dispute, the
- 2 Defendants shall bear the burden of coming forward with evidence
- 3 and of persuasion on factual issues.
- 4 Upon Defendants' filing of a Motion for Judicial Dis-
- 5 pute Resolution, EPA shall prepare an administrative record of
- 6 EPA's decision on the disputed matter(s). Defendants shall be
- 7 responsible for submitting to EPA, during the informal period
- 8 described in paragraphs (A.) through (C.) above, for inclusion in
- 9 the administrative record, all information Defendants want EPA to
- 10 consider before making a decision.
- The custodian of the administrative record prepared
- 12 pursuant to the preceding paragraph shall certify and submit the
- 13 record to the Court upon EPA's filing of its opposition to Defen-
- 14 dants' Motion for Judicial Dispute Resolution. The Court's
- 15 review will be limited to this administrative record.
- 16 (G.) If the Court finds that Plaintiff's decision was ar-
- 17 bitrary and capricious or otherwise not in accordance with the
- 18 law (or if the Court has determined that the Plaintiff's decision
- 19 was not in conformance with this Consent Decree pursuant to
- 20 another standard of judicial review selected under Subsection
- 21 (F.), then the stipulated penalties for the alleged violation
- 22 shall not be payable. A finding that Plaintiff's decision was
- 23 arbitrary and capricious or otherwise not in accordance with the
- 24 law, or otherwise not in accordance with this Consent Decree,
- 25 shall not excuse stipulated penalties for failure to perform ac-

- 1 tions not in dispute except to the extent Defendants can show
- 2 that it was beyond their control, as defined in Section XVI
- 3 (Force Majeure) of this Decree, to perform those actions pending
- 4 resolution of the dispute.
- 5 (H.) Unless the Court finds that Plaintiff's decision was
- 6 arbitrary and capricious or otherwise not in accordance with law,
- 7 or otherwise not in accordance with this Consent Decree, Defen-
- 8 dants shall transmit payment of all penalties which have accrued
- 9 during the dispute, plus interest at the rate specified in 28
- 10 U.S.C. § 1961 to the EPA-Hazardous Substance Superfund within 15
- 11 working days of resolution of the dispute.

12 XVI. FORCE MAJEURE

- 13 (A.) Defendants shall perform all the requirements of this
- 14 Consent Decree according to the Schedule and referenced support-
- 15 ing documents or any modification thereto unless their perfor-
- 16 mance is prevented or delayed by events which constitute a force
- 17 majeure.
- 18 (B.) For the purposes of this Decree, a force majeure is
- 19 defined as any event arising from causes beyond the control of
- 20 Defendants or their contractors, subcontractors or consultants,
- 21 which delays or prevents performance. Neither economic hardship
- 22 nor increased costs shall be considered an event beyond the con-
- 23 trol of Defendants, and shall not trigger the force majeure
- 24 clause. Without limiting the foregoing, a Court or Administra-
- 25 tive Order enjoining or otherwise preventing Defendants from

- 1 proceeding with the Work shall be deemed to be a force majeure,
- 2 provided that such order is not the result of any failure of
- 3 Defendant to exercise due diligence and due care.
- (C.) Defendants have the burden of proving by clear and
- 5 convincing evidence that any delay is or will be caused by events
- 6 beyond its control and that the duration of the delay requested
- 7 is necessary.
- 8 (D.) In the event of a force majeure, the time for perfor-
- 9 mance of the activity delayed by the force majeure shall be ex-
- 10 tended for the minimum time necessary to allow completion of the
- 11 delayed activity, but in no event longer than the time period of
- 12 the delay attributable to the force majeure. The time for per-
- 13 formance of any activity dependent on the delayed activity shall
- 14 be similarly extended. Plaintiff will determine whether require-
- 15 ments are to be delayed and the time to be granted for any exten-
- 16 sion. Defendants shall adopt all practicable measures to avoid
- or minimize any delay caused by a force majeure.
- 18 (E.) In the event of a <u>force majeure</u>, Defendants shall
- 19 orally notify Plaintiff's project coordinator immediately (no
- 20 later than 48 hours after Defendants become aware of the force
- 21 <u>majeure</u>) and shall notify Plaintiff in writing within seven (7)
- 22 calendar days after discovery of a force majeure. The written
- 23 notification shall describe the alleged force majeure, the an-
- 24 ticipated length of the delay and any measures Defendants are
- 25 taking to mitigate the event or the delay.

Failure of Defendants to comply with the notification 1 (F.) requirements of this Section shall result in automatic forfeiture 2 of any right to claim a force majeure delay, except that if 3 Defendants inadvertently fails to provide Plaintiff with timely notice of an event determined by Plaintiff to be a valid force 5 majeure delay, then penalties for nonperformance of the terms and 6 provisions of the Consent Decree excused by the force majeure 7 will accrue from the day of such violation until the day on which 8 Plaintiff receives written notification of the force majeure as 9 described in paragraph (E.) of this Section. 10

XVII. FORM OF NOTICE

When notice is required to be given, a report or other submittal is required to be forwarded by one party to another, or service of any papers is necessitated, by the terms of this Consent Decree, such correspondence, report or submittal shall be in writing and mailed postage prepaid and addressed as follows:

Plaintiff

Daniel A. Meer (3 copies) (415) 974-7951
Laurie J. Williams, Esq. (415) 974-9579
U.S. Environmental Protection Agency
Region IX
215 Fremont Street
San Francisco, CA 94105

Mr. Ruben Moreno (209) 445-5116 California Regional Water Quality Control Board 3614 East Ashlan Fresno, CA 93726

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1	Mr. Edward Cargile (916) 920-7708
_	Northern California Section
2	Department of Health Services 83 Scripps Drive, Suite 101
3	Sacramento, CA 95825
4	Mr. Tim Casagrande
7	Fresno County Department of Health
5	P.O. Box 11867 Fresno, California 93775
6	
7	Mr. John Schroeder Fresno County Air Pollution Control Division
,	1221 Fulton Mall
8	Fresno, CA 93721
9	
10	<u>Defendants</u>
	All submittals and notifications to Defendants pursuant to this
11	decree shall be made to Defendants' Project Coordinator.
12	The state of the s
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	In case of written notice or submittals notice shall be
14	deemed given on the date the notification or submittal is
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16	received by the party to whom notice must be given pursuant to
17	this Consent Decree.
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18	XVIII. RESERVATIONS AND WAIVERS OF RIGHTS
19	AVIII. REBERVATIONS AND WAIVERS OF RIGHTS
20	(A.) Except as provided for in Section XIX (Covenant Not To
	Sue), Plaintiff reserves the right to take any enforcement action
21	pursuant to CERCLA and/or any other legal authority, including
22	paradine to chicke and, or any other regar additionity, including

the right to seek injunctive relief, response costs, natural

resource damages, monetary penalties, and punitive damages for

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any civil or criminal violation of law or this Consent Decree.

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- 1 (B.) Plaintiff reserves the right to disapprove of work 2 performed by Defendants which does not comply with this Consent
- 3 Decree.
- 4 (C.) Plaintiff reserves the right to require that Defen-
- 5 dants perform tasks with respect to this Site, consistent with
- 6 CERCLA, in addition to those required to perform the ROD, except
- 7 as otherwise provided in the Section XIX. (Covenant Not To Sue).
- 8 (D.) Plaintiff reserves its rights pursuant to CERCLA to
- 9 undertake removal actions and/or remedial actions at any time,
- 10 except as provided in Section XIX. (Covenant Not To Sue). Plain-
- 11 tiff reserves the right to recover all costs of those actions not
- 12 reimbursed by Defendants.
- 13 (E.) Defendants reserve any defenses or rights it may have
- 14 with respect to any actions concerning the Site except any rights
- 15 expressly waived in this Consent Decree.
- 16 (F.) Defendants waive any right they might have to chal-
- 17 lenge Plaintiff's or the Court's authority to issue, enter into
- 18 or enforce this Decree.
- 19 (G.) Defendants waive any right they might have to seek
- 20 reimbursement from the Superfund pursuant to the provisions of
- 21 Sections 106(b)(2) and 112 of CERCLA, 42 U.S.C. §§9606(b)(2) and
- 9612, for any costs incurred by it which are related to the Site.

- (H.) Defendants waive any right they might have to initiate a challenge to the imposition or amount of stipulated penalties set out in Section XIV (A-D) of this Decree except as provided in Section XV. (Dispute Resolution).
- 5 (I.) By entering into and performing this Consent Decree, 6 Defendants do not admit liability for (1) the Site, or (2) any 7 response costs which may have been incurred by any person.
- 8 (J.) Compliance with the terms of this Consent Decree, in-9 cluding the completion of the approved work, does not constitute 10 a release of Defendants by Plaintiff from any liability other 11 than as specified in Section XIX. (Covenant Not to Sue).
- 12 (K.) Defendants reserve any right they may have to file 13 any claim or action with respect to the City of Coalinga Site, 14 including any claim or action for reimbursement, contribution or 15 indemnity for their costs incurred at the Site, except as other-16 wise expressly waived herein.

XIX. COVENANT NOT TO SUE

(A.) In consideration of actions which will be performed and payments which will be made by Defendants under this Decree, and except as otherwise specifically provided in this Decree including specifically as provided in Paragraph C of this Section XIX, the United States covenants not to sue Defendants for any and all claims pertaining to the City of Coalinga Site pursuant to Sections 106 and 107(a) of CERCLA. This Covenant Not To Sue

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1	shal	l take	effect	upon	certifi	cation	bу	EPA	of	the	comp	letion	of
2	the	Work,	pursuant	t to	Section	xxx.	(Co	mple	tion	of	the	Remed:	ial

- (B.) This Covenant Not To Sue does not include:
- (1.) Liability arising from hazardous substances removed from the facility, except as authorized by Plaintiff pursuant to the ROD;
 - (2.) Criminal liability;
 - (3.) Claims for injunctive relief based on a failure by the Defendants to meet the requirements of this Consent Decree;
 - (4.) Liability for violations of federal law which occur during implementation of the Work, except that if Defendants are liable for stipulated penalties pursuant to this Consent Decree for any violation of CERCLA, Defendants shall not be civilly liable to Plaintiff for any other monetary penalty for any such violation of CERCLA;
 - (5.) Liability arising from the past, present, or future release or threat of release of hazardous substances other than at the City of Coalinga Site;
 - (6.) Claims arising from contamination of groundwater resulting from migration of contaminants from the WMU, at and in the vicinity of the City of Coalinga Site:

Action).

(7.) Claims based on the Defendants' liability arising from the past, present, or future disposal of hazardous substances outside of the City of Coalinga Site.

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- (8.) Any claim or demand for damage to federal property located anywhere that the actions contemplated in this Decree are being performed; or
- (9.) Claims based on liability for damage to natural resources as defined in Section 107(a)(4)(C) of CERCLA, 42 U.S.C. §9607(a)(4)(C).
- (10.) Claims based on the release or threat of release of hazardous substances from the disposal vault into the environment, provided that the continued undisturbed presence of the substances within the vault without migration shall not be deemed to be a threat of release, except in the event that the circumstances described in paragraphs (C.)(2)(a) or (b) of this Section occur, and indicate that the undisturbed presence of the substances within the vault may be a threat.
- (11.) Claims based on liability for expenses incurred in connection with any five (5) year review pursuant to CERCLA Section 121(c);
- (12.) Claims based on liability for operation and maintenance of the remedy including repairs to the impermeable cap.

- 1 (C.) Notwithstanding any other provision of this Consent
- 2 Decree, the Plaintiff reserves the right to institute proceedings
- 3 in this action or in a new action (1) seeking to compel Defen-
- 4 dants to perform additional response work at the site or (2)
- 5 seeking reimbursement of the Plaintiff's response costs, if:
- 6 (a.) conditions at the Site, previously un-
- 7 known to the Plaintiff, are discovered after certification
- 8 of the remedy; or
- 9 (b.) information is received, in whole or in
- part, after certification of the remedy;
- 11 and these previously unknown conditions indicate or this informa-
- 12 tion indicates that the Work is not protective of human health
- 13 and the environment;
- 14 (D.) This Covenant Not To Sue shall not relieve Defendants
- of their obligation to meet and maintain compliance with the re-
- 16 quirements set forth in this Decree, including complete implemen-
- 17 tation of the ROD, attached as Appendix A.
- 18 (E.) Nothing in this Consent Decree shall constitute or be
- 19 construed to constitute a release or a covenant not to sue
- 20 regarding any claim or cause of action against any person or
- 21 other entity not a signatory to this Consent Decree for any
- 22 liability it may have, arising out of or relating to any person
- or other entity than the Defendants, in connection with the City
- 24 of Coalinga Site.

Defendants hereby release and covenant not to sue the (F.) United States, including any and all departments, agencies, of-ficers, administrators, and representatives thereof, for any claim, cross-claim, or counter-claim asserted, or that could have been asserted, on or before the effective date of this Consent Decree arising out of or relating to the Site provided that this release shall not cover any claim by Defendants asserted under Section XV. (Dispute Resolution) resulting from a decision or order of Plaintiff's pursuant to this Consent Decree.

(G.) The parties to this Consent Decree agree that the Plaintiff shall be under no obligation to assist the Defendants in any way in defending against suits for contribution brought against the Defendants which allege liability for matters covered by this covenant not to sue by persons or entities that have not entered this settlement

XX. MODIFICATION

There shall be no modification of this Consent Decree without written approval of all parties to this Decree and entry by the Court.

XXI. ADMISSIBILITY OF DATA

In the event that the Court is called upon to resolve a dispute concerning implementation of this Consent Decree, the parties waive any evidentiary objection to the admissibility into evidence of data gathered, generated, or evaluated pursuant to, and in compliance, with this Decree.

XXII. EFFECTIVE DATE

This Consent Decree is effective upon the date of its entry
by the Court.

XXIII. COMMUNITY RELATIONS

Defendants shall cooperate with Plaintiff and the State in providing information to the public. As requested by Plaintiff or the State, Defendants shall participate in the preparation of all appropriate information disseminated to the public and in public meetings(s) which may be held or sponsored by Plaintiff or the State to explain activities at or concerning the Site.

XXIV. PUBLIC PARTICIPATION

(A.) Plaintiff will publish notice of the availability for review and comment of this Consent Decree upon its lodging with the United States District Court as a proposed settlement in this matter.

- 1 (B.) Plaintiff will provide persons who are not parties to 2 the proposed settlement with the opportunity to file written com-3 ments during a thirty (30) day period following such notice. 4 Plaintiff will file with the Court a copy of any comments 5 received and its responses to such comments.
- (C.) After the closing of the public comment period, Plaintiff will review all comments and determine whether the comments
 disclose facts or considerations which indicate that the proposed
 judgment is inappropriate, improper or inadequate, and therefore
 that the Consent Decree should be modified. If a modification is
 deemed necessary by Plaintiff based on public comment, Plaintiff
 will notify Defendants.

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XXV. NOTICE TO THE STATE

Plaintiff has notified the State of California pursuant to the requirements of Section 106(a) of CERCLA, 42 U.S.C. §9606.

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XXVI. CONSISTENCY WITH THE NCP

Plaintiff and Defendants agree that the Work, if performed in full accordance with the requirements of this Consent Decree, is consistent with the provisions of the NCP, pursuant to Section 105 of CERCLA, 42 U.S.C. §9605.

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XXVII. INDEMNIFICATION OF THE UNITED STATES

2 Notwithstanding any approvals which may be granted by the United States or other government entities, Defendants agree to 3 indemnify, save, and hold harmless the United States, its offi-4 cials, employees, agencies, and contractors from any and all 5 6 claims or causes of action which may arise from the execution of 7 the Work or compliance with this Decree by Defendants and its subcontractors and agents. Defendants also agree to assume any 8 9 liability arising from or relating to their acts or omissions or 10 the acts or omissions of any of their contractors, subcontrac-11 tors, or any other person acting on their behalf in the performance or non-performance of the Work. 12

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XXVIII. OTHER CLAIMS

- (A.) With respect to any person, firm, partnership, or corporation not a signatory to this Decree, nothing in this Consent Decree shall constitute or be construed as a covenant not to sue with respect to, or as release from any claim, cause of action, or demand in law or equity.
- 20 (B.) This Consent Decree does not constitute a 21 preauthorization of funds under Section 111(a)(2) of CERCLA.
 - (C.) In consideration of entry of this Consent Decree, Defendant agrees not to make any claims pursuant to CERCLA Sections 112 or 106(b)(2), 42 U.S.C. §§9612, 9606(b)(2), or any other provisions of law directly or indirectly against the Haz-

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- 1 ardous Substance Superfund, or make other claims against the
- 2 United States for costs expended in connection with this Consent
- 3 Decree.

XXIX. CONTRIBUTION PROTECTION

5 Pursuant to Section 113(f)(2) of CERCLA, 42 U.S.C.

6 §9613(f)(2), Defendants shall not be liable for claims of con-

tribution regarding matters addressed in this Consent Decree.

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XXX. COMPLETION OF THE REMEDIAL ACTION

- (A.) EPA shall issue a Certificate of Completion stating
 that the Remedial Action is complete when EPA has determined that
 all of the following have occurred: (1) completion of the construction of the WMU, (2) verification sampling demonstrating
- 14 achievement of the clean up goals specified in the ROD, and (3)
- 15 recordation of deed restrictions as required by Appendix E.
- 16 (B.) If EPA denies certification, Defendants shall either
- 17 (1) expeditiously complete the work EPA describes as necessary
- 18 for completion, and submit a new Certification Report, or (2) in-
- 19 voke the Dispute Resolution process of Section XV. (Dispute
- 20 Resolution) of this Consent Decree. If EPA fails to respond
- 21 within ninety (90) days of receiving the Remedy Certification
- 22 Report, then Defendants may invoke the dispute resolution proce-
- 23 dure of Section XV.

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XXXI. OPERATION AND MAINTENANCE

(A.) Defendant SPTC only shall have the obligation to perform and maintain the selected remedy to ensure that asbestos and nickel ore wastes are not released into the environment. Monitoring and maintenance of the Site following completion of the construction shall be performed in accordance with the ROD. The ROD requires continuous operation and maintenance of the WMU so as to forever insure that there be no migration of the hazard-ous substances from the WMU.

(B.) Defendant SPTC agrees that it shall remain liable for the stipulated penalties provided for in Section XIV. (Stipulated Penalties) for any failure to adequately perform its operation and maintenance responsibilities under this Consent Decree and in accordance with the ROD even following termination of this Decree in as provided in Section XXXIII. (Termination).

XXXII. CONTINUING JURISDICTION

This Court specifically retains jurisdiction over both the subject matter of and the Parties to this action for the duration of this Consent Decree for the purposes of issuing such further orders or directions as may be necessary or appropriate to construe, implement, modify, enforce, terminate, or reinstate the terms of this Consent Decree or for any further relief as the interest of justice may require.

TERMINATION AND SATISFACTION 1 XXXIII. Upon notice by EPA to the Court that EPA has certified that 2 the Remedial Action is complete and that Defendants have 3 satisfied their obligations under this Consent Decree, this Con-4 5 sent Decree shall terminate upon the motion of any party. mination of this Consent Decree shall not affect the Covenant Not 6 7 To Sue, including all reservations pertaining to the Covenant, and shall not affect any continuing obligation of Defendant under 8 9 Section XXXI. (Operation and Maintenance) of this Consent Decree. 10 XXXIV. SECTION HEADINGS 11 The section headings set forth in this Decree and its Table 12 of Contents are included for convenience of reference only and 13 shall be disregarded in the construction and interpretation of 14 any of the provisions of this Decree. 15 16 17 SIGNED AND ENTERED this 26 day of ______ 18 19 20 21 22

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foregoing Consent Decree

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By the signatures below, the Parties hereby consent to the

1	FOR DEFENDANT, SOUTHERN PACIFIC TRANSPORTATION COMPANY:
2,	E. J. JOHNSON DATE: September 13, 1989
3	E.L. JOHNSON / Vice President/Finance
4	,
5	FOR DEFENDANT, CITY OF COALINGA:
6	U-4/2
7	KEITH SCRIVNER DATE: September 21,1949
8	Mayor
9	FOR PLAINTIFF, UNITED STATES:
10 11	My bilh Va Clem for DATE: 4/25/90
12	RICHARD B. STEWART Assistant Attorney General
13	Land and Natural Resources U.S. Department of Justice
14	Washington, D.C. 20044
15	All Neinischhe DATE: 4490
16	WILLIAM A. WEINISCHKE Attorney, Environmental Enforcement Section,
17	U.S. Department of Justice
18	United States Attorney
19	Sel / DATE: 5-15-90
20	Assistant Unixed States Attorney
21	Dani W. M. Foren DATE: 2.6.90
22	DANIEL W. MCGOVERN Regional Administrator
23	U.S. Environmental Protection Agency Region IX
24	215 Fremont Street San Francisco, California 94105
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1 APPENDIX B/SCHEDULE 2 3 Due Date* Document or Task 4 5 *If a due date would fall on a Saturday, Sunday, or federal 6 holiday, that due date shall be extended until the next federal 7 working day. Regardless of when the Consent Decree is lodged, no 8 deliverable required by this Schedule will be due prior to August 9 16th, 1989. The Original Consent Decree refers to the Decree 10 lodged with this Court on August 11, 1989. 11 12 Prefinal and Final Design Plan: 1. 13 14 Revised Prefinal Design:. 7 days after the Original 15 Consent Decree is lodged 16 17 EPA review of Prefinal 18 Design..... 7 days after receipt of 19 Prefinal Design 20 21 Final Design: 10 days after EPA comments 22 on Prefinal Design 23 EPA approval of Final 24 Design..... 7 days after receipt of 25 Final Design

-	beremained award brain the transfer of any artist between
2	the following have occurred
3	(1) EPA approval of the
4	Final Design and (2) entry
5	of Original Consent Decree,
6	except as provided in
7	Section VI.D.1.
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9	2. Verification Sampling and Analysis Plan:
10	EPA will provide Defendants with comments on the Verification
11	Sampling Program and the Quality Assurance Program in the
12	OUFS by August 2, 1989.
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14	a. Revision of Verification
15	Sampling Program in OUFS One day after lodging
16	Original Consent Decree
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18	EPA review of revised Verification
19	Sampling Program
20	Consent Decree is
21	lodged
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1	Final Verification
2	Sampling Program
3	of EPA comments on
4	Verification
5	Sampling Program
6	EPA Approval of Final Verification
7	Sampling Program 7 days after receipt
8	of Final Verifica-
9	tion Sampling Pro-
10	gram
11	
12	b. Quality Assurance Program:
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14	Revision of Quality Assurance One day after
15	Program in OUFS lodging Original
16	Consent Decree
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18	EPA Review of Revised Quality days after
19	Assurance Program receipt of Revised
20	Quality Assurance
21	Program
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23	Final Quality Assurance Program 10 days after
24	receipt of EPA
25	Comments
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1	EPA Approval of Final Quality 7 days after
2	Program receipt of Final
3	Quality Assurance
4	Program
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9	3. Health and Safety Plan:
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11	Revised Health and Safety Plan14 days after
12	lodging Original
13	Consent Decree
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17	4. Defendants shall submit a schedule for completion of the con-
18	struction of the Waste Management Unit at the time of submission
19	of the Final Design. This schedule shall be subject to EPA
20	changes and approval.
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.L	5. Remedial Action Completion Report	upon completion
2		of WMU,
3		verification
4		sampling, and
5		regrading
6		activities
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8	EPA Review of Remedial Action Completion Re	eport
9	and (if appropriate) issuance of	
10	Certification of Completion of	
11	Remedial Action	Ninety days after
12	•	receipt of
13		Remedial Action
14		Completion
15		Report
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1 2 APPENDIX D 3 DESCRIPTION OF FINAL CAP DESIGN . 4 5 6 The Defendants shall construct the WMU with one of the following 7 two conceptual cap designs; the prefinal and final designs will 8 be submitted in accordance with Appendix B. - Schedule. 9 I. Elevated Cap With Vegetation: This cap will be at a 2% 10 grade and include the following elements, from bottom to top: 11 12 (1) A two foot foundation layer of compacted clean 13 material that contains less than or equal to one (1) area percent 14 15 asbestos by PLM. 16 (2) A one quarter inch impermeable bentonite mat with a 17 permeability of less than or equal to 10⁻⁶ centimeters per 18 19 second. 20 (3) A protective soil cover that contains less than or 21 equal to one (1) area percent asbestos by PLM and is least one 22 foot in thickness. 23 24 25

(4) A vegetated cover to consist of the following ele-1 2 ments (or an engineered equivalent approved by EPA), from bottom 3 to top: 4

a) An impermeable synthetic liner.

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layer.

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- 7 b) A "geocomposite" liner to stabilize the drain rock
- c) A layer of drain rock, adequate to provide 9 drainage for expected precipitation and/or irrigation. 10

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d) A "geotextile" layer to minimize animal burrowing. 12

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14 e) A layer of top soil not less than one foot in 1.5 thickness with adequate vegetation to prevent erosion.

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Grade Level Cap with Natural Vegetation 17 II.

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- In this configuration, the WMU will be completely below grade. 19
- The cap will be natural vegetation and include a passive drainage 20
- system to provide adequate run off. This passive drainage system 21
- will consist of a subsurface layer of drain rock and a subsurface 22
- gravel leach field. An impermeable synthetic liner may be re-23
- quired below the layer of drain rock to prevent infiltration of 24
- water onto the impermeable bentonite mat. 25

APPENDIX E

CONDITIONS OF ALIENATION AND DEED RESTRICTIONS

- 1. a. Within thirty (30) days of the entry of this Consent Decree, Defendants shall record a copy of this Consent Decree with the Recorder's Office, Fresno County, State of California.
- b. The Site may be freely alienated, provided that at least sixty (60) days prior to the date of such alienation, the Defendants shall notify the Plaintiff of such proposed alienation, the name of the grantee, a copy of the proposed contract or conveyance between the grantor and grantee, and a description of the Defendants' obligations under this Consent Decree, if any, to be performed by such grantee. The inclusion of terms requiring the grantee to perform any such obligations shall not affect Defendants obligation to meet all requirements of this Consent Decree; in the event of such alienation, and regardless of the terms of any such proposed contract or conveyance, the Defendants shall remain jointly and severally liable for the performance of all requirements of this Consent Decree.
- 2. Within sixty (60) days of the entry of this Consent Decree, Defendants shall file with the Recorder's Office, Fresno California, State of California, a deed restriction prohibiting anyone in possession of the property from taking any actions that would interfere with the maintenance or operation of the waste management unit constructed pursuant to this Consent Decree.

Any deed, title or other instrument of conveyance regarding the Site shall contain a notice that the Site is subject to this Consent Decree, setting forth the status of the case, the case number, and the Court having jurisdiction herein.

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